

## Message Text

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PAGE 01 GABORO 02154 071442Z

ACTION AF-10

INFO OCT-01 ISO-00 SS-15 SP-02 SSO-00 /028 W

-----128954 071448Z /46

O R 071214Z SEP 77

FM AMEMBASSY GABORONE

TO SECSTATE WASHDC IMMEDIATE 0630

INFO AMEMBASSY MASERU

AMEMBASSY MBABANE

C O N F I D E N T I A L GABORONE 2154

E.O. 11652: GDS

TAGS: PGEN LT WZ BC

SUBJECT: GOALS AND OBJECTIVES FOR AMBASSADORS

REF: STATE 205030

1. THE OUTLINE OF GOALS AND OBJECTIVES FOR BOTSWANA, LESOTHO AND SWAZILAND REFTTEL PROVIDES A USEFUL GUIDELINE FOR ORIENTING EFFORTS IN THE THREE COUNTRIES. AS SUCH IT IS A WELCOME, LONG-AWAITED (AND ALMOST UNIQUE) EXAMPLE OF FEEDBACK IN THE POLICY PROCESS. FOLLOWING ARE BRIEF COMMENTS ON GOALS FOR BOTSWANA AND PROPOSED AMENDMENT TO SECTION ON SWAZILAND.

2. BOTSWANA. THIS PARAGRAPH SUMMARIZES PERTINENT AND COMMENDABLE GOALS, I.E., TO SUPPORT, STRENGTHEN, ENCOURAGE AND IN OTHER WAYS EXPRESS APPROVAL OF BOTSWANA'S MODEL, DEMOCRATIC, NON-RACIAL, MODERATE REGIME. SEVERAL OF THE OBJECTIVES HAVE NOT ONLY NATIONAL BUT REGIONAL SIGNIFICANCE, I.E., "TO SUPPORT KHAMA REGIME AGAINST RISING REGIONAL PRESSURES TOWARD INSTABILITY AND RADICALIZATION" (PARA 2.A) AND TO "PROMOTE REGIONAL MILITARY STABILITY AND PEACE, (PARA 2.E). I DO NOT UNDER-ESTIMATE THE COMPLEXITIES INVOLVED IN RESPONDING TO GOB'S REQUEST FOR U.S. ARMS. IT SHOULD BE CLEARLY NOTED, HOWEVER, THAT ALL OF THE U.S. GOALS AND OBJECTIVES

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OUTLINED UNDER PARA 2.A, B, C AND D (AND OUR INFLUENCE TOWARD ACHIEVING THEM) MAY WELL HINGE ON GOB'S SUCCESS IN ACQUIRING ARMS (PARA 2.E).

3. LESOTHO. NO CHANGE.

4. SWAZILAND. WE READ PARA 4.A, SUBPOINT E, AS INDICATING

U.S. DISAPPROVES "AUTHORITARIAN RULE" BUT REMAINS OPEN-MINDED ABOUT SWAZILAND'S "EXPERIMENTAL RETURN TO TRADITIONAL MODES OF GOVERNMENT...". WE TRUST THIS IS THE INTENDED INTERPRETATION. FINALLY, PARA 4.A, SUBPOINT 4, OUTLINES THE GOAL OF PROMOTING "U.S. TRADE AND INVESTMENT TIES WHILE RESISTING ANY DIRECT U.S. ASSISTANCE IN THE MAINTENANCE OF INTERNAL SECURITY". THERE ARE TWO DISTINCT, UNRELATED IDEAS HERE THAT SHOULD BE SEPARATE. SUGGEST THIS SUBPOINT READ "PROMOTE U.S. TRADE AND INVESTMENT TIES". RECOMMEND THAT THE SECOND IDEA BE COVERED BY ADDING TO PARA 4.A, SUBPOINT 1, AS FOLLOWS: "STRENGTHEN STABILITY AND HELP DEFUSE THREAT OF RADICALIZATION BY EMPHASIZING CONTINUED RURAL DEVELOPMENT ASSISTANCE".  
NORLAND

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## Message Attributes

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Margaret P. Grafeld  
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